

## Message Text

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NEA-MR. GRANT (PHONE)

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FM SECSTATE WASHDC

TO USMISSION GENEVA

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FOLLOWING SENT ACTION SECSTATE, JULY 06, FROM KABUL RPTD

TO YOU:

QUOTE

AIDAC

FOR STAMBERG ASIA/NE FROM BOEHME

E.O. 11652: N/A

SUBJECT: POPPIES IN HELMAND VALLEY

REFS: A) MEMO TO THE ADMINISTRATOR FROM J.S. BROWN

B) MEMO TO J.S. BROWN FROM INSPECTORS KRAFT AND MARVIN

C) KABUL 4094

D) STAMBERG TO BOEHME LETTER, JUNE 22

1. WE ARE PLEASED WITH IG ADVOCACY OF EARLY ATTENTION TO THE URGENT NEED TO ERADICATE CULTIVATION OF OPIUM POPPIES IN THE US-SPONSORED HELMAND VALLEY PROJECT AREA. MISSION HAS ITSELF BEEN ADVOCATING POSITIVE WASHINGTON INTER-AGENCY SUPPORT AND ACTION TO COUNTER GROWING NARCOTICS PROBLEM IN AFGHANISTAN SINCE BEGINNING OF YEAR--AS YOU WELL AWARE AND AS VOLUMINOUS CABLE TRAFFIC ATTESTS. THE POPPY PROBLEM IN AFGHANISTAN IS NOT LIMITED OFFICIAL USE  
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A HELMAND VALLEY PROBLEM NOR IS IT A PROBLEM TO BE APPROACHED-- WITH PANIC MENTALITY--IN TERMS OF THE HELMAND VALLEY PROJECT (WHERE POPPY CULTIVATION PROBLEM GENERALLY AND INCREASE THIS YEAR APPEARS TO BE AMONG MOST MINIMAL IN AFGHAN-

ISTAN). THE POPPY PROBLEM IS COUNTRY WIDE. ITS MOST SERIOUS MANIFESTATIONS, HOWEVER, ARE OUTSIDE THE PROJECT AREA BEING SUPPORTED BY USAID. WHILE PLANTING THE POPPY IS ESTIMATED AT 10-15 PERCENT OF TOTAL CULTIVATION IN SOME LOCATIONS OUTSIDE THE US-ASSISTED PROJECT AREA, PLOTS WITHIN THE PROJECT AREA SHOW ZERO TO 1-2 PERCENT CULTIVATED IN POPPIES. A CLEAR INDICATION THAT US-FINANCIALLY-SUPPORTED IMPROVEMENTS HAVE HELPED HELMAND VALLEY PROJECT FARMERS TO EARN A LIVABLE INCOME WITHOUT RESORT TO ILLEGAL CROPS. "IRRIGATION, DRAINAGE, LAND LEVELLING, USE OF FERTILIZERS AND IMPROVED SEEDS, AND TEACHING OF BETTER FARMING PRACTICES" HAS GIVEN THE FARMERS OF THE US-SUPPORTED AREA MORE ABILITY TO RESIST THE EXTRAORDINARY ECONOMIC INCENTIVES OF POPPY CULTIVATION. USG INPUTS ARE, OF COURSE, NETURAL INPUTS--AT WORST THEY IMPROVE THE FARMERS' CAPACITY AT WHATEVER HE UNDERTAKES BUT AT BEST THEY GIVE FARMERS VIABLE ALTERNATIVES TO ILLEGAL OPERATIONS.

2. THE OBSERVATION OF EXTENSIVE CULTIVATION OF ILLICIT OPIUM POPPIES ON PROJECT LANDS IN THE HALMAND VALLEY IS ERRONEOUS. THE HELMAND VALLEY IS EXTENSIVE; THE PROJECT AREA LIMITED. POPPY CULTIVATION ON PROJECT LANDS IS "RELATIVELY" EXTREMELY LIMITED.

3. LARGE US FINANCIAL OUTLAYS AT THE EXPENSE OF THE US TAX-PAYERS, TO SUPPRESS OPIUM PRODUCTION IN SUCH COUNTRIES AS TURKEY, THAILAND AND MEXICO SUGGEST A SIMPLE ECONOMIC EXPLANATION FOR WHAT MAY BE EXTRAORDINARILY HEIGHTENED REWARDS TO THE ILLICIT CULTIVATOR OF OPIUM POPPIES IN REMOTE AND UNDER-DEVELOPED AFGHANISTAN WHERE THE FRAGILITY OF LIFE IS GREAT--SURVIVAL ITSELF A DANGEROUS GAME, AND WHERE RURAL ECONOMIC DESPERATION FOLLOWING TWO DROUGHT YEARS MAY HAVE PROVIDED CONSIDERABLE SPECIAL INCENTIVE TO HIGH VALUE POPPY CULTIVATION THIS YEAR.

4. AT THE TIME OF MESSRS. KRAFT AND MARVIN'S INSPECTION, THEY PHOTOGRAPHED ONE FIELD IN THE SHAMALAN PROJECT AREA. THE PHOTOGRAPHY COULD NOT HAVE BEEN DUPLICATED OFTEN IN LIMITED OFFICIAL USE  
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OTHER PARTS OF THE PROJECT AREA. AID TECHNICIANS, ALONG WITH A PEACE CORPS VOLUNTEER, WERE INDEED WORKING DIRECTLY WITH THE AFGHAN FARMER, TEACHING LAND LEVELLING AND OTHER IMPROVED AGRICULTURAL TECHNIQUES IN AN ADJACENT FIELD. THE FARMER IS A LEADER--ONE OF THE MOST PROGRESSIVE FARMERS IN THE PROJECT AREA. THE FACT THAT HE WAS CULTIVATING A SMALL PLOT OF POPPIES AT THE TIME WOULD NOW RULE OUT IS REACEIVING ANY US-FINANCED ADVICE.

(USAID DIRECTOR, IN MAY, BANNED US-SUPPORT TO INDIVIDUAL FARMERS CULTIVATING POPPIES IN THE PROJECT AREA.) WHILE OUT PEOPLE EXPRESSED DISAPPROVAL OVER HIS POPPY CULTIVATION, THEY WERE AWARE THAT NEGOTIATIONS UNDERWAY LEADING TO RGA CONTRAVENTION

OF POPPY CULTIVATION--NATIONWIDE (SUPPORT FOR WHICH IS UNDER CONSIDERATION IN KABUL, GENEVA, WASHINGTON AND OTHER CAPITALS) WOULD LIKELY RULE OUT HIS CULTIVATION OF POPPIES IN THE FUTURE. MOREOVER THEY WERE AWARE THAT RESPONDING TO AN EAGERNESS FOR HELP IN ACQUIRING NEW, MODERN TECHNIQUES WOULD ENHANCE HIS ABILITY TO PROSPER WITHOUT RESORT TO ILLEGAL MEANS.

5. THE NORTHERN PART OF THE HALMAND VALLEY, FROM GIRISHK TO THE VICINITY OF THE US-FINANCED KAJAKAI DAM IS NOT A PART OF THE HELMAND-ARGHANDAB PROJECT AREA RECEIVING US ASSISTANCE. IN HAS BENEFITTED, OF COURSE, FROM PROXIMITY, BUT IT IS NOT A RECEIVER OF US AID.

6. AID HAS NEVER IGNORED THE FACT THAT US-FINANCED IMPROVEMENTS MAY BE BY SOME FARMERS IN INAPPROPRIATE WAYS. AID ASSISTANCE DECISIONS HAVE BEEN BASED ON THE ASSUMPTION THAT PEOPLE WHO CAN LIVE A REASONABLE LIFE FOR THEMSELVES AND THEIR CHILDREN WITHIN LEGAL MEANS WILL CHOOSE SUCH MEANS OVER THE ILLEGAL.

7. POPPY CULTIVATION IN THE HALMAND VALLEY AS ALL OVER AFGHANISTAN IS MORE EXTENSIVE THIS YEAR THAN IT WAS LAST YEAR. EXOGENOUS FORCES OUGHT, WE SUSPECT, BE LOOKED TO FOR THE EXPLANATION.

8. THE MISSION HAS, AS THE IG REPORTS, BEEN CONCERNED WITH POPPY CULTIVATION IN AFGHANISTAN FOR A NUMBER OF YEARS. THE MISSION IS, AS THE REPORT INDICATES, ANXIOUS TO SUPPORT A COMPREHENSIVE, LONG-TERM PLAN TO ELIMINATE POPPY CULTIVATION THROUGHOUT ALL OF AFGHANISTAN, SUCH AS THE UN IS NOW SUGGESTING. A PIECEMEAL EFFORT BY THE US IN SO MINIMALLY AFFECTED AN AREA AS THAT LIMITED OFFICIAL USE  
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ENCOMPASSED BY OUR PROJECT--WHERE A WITHDRAWAL OF US ADVICE WILL HURT THE MAJORITY OF INNOCENTS IN ORDER TO PUNISH A FEW GUILTY--ILL SUITS THE IS IMAGE AND CHARACTER. IT WOULD BE PARTICULARLY INAPPROPRIATE AT A POINT IN TIME WHERE THE PALACE AND THE PRIME MINISTRY HAVE EXPRESSED DETERMINATION TO TAKE DEFINITIVE STEPS, COUNTRY-128332, WITH HELP FROM THE INTERNATIONAL COMMUNITY, TO ELIMINATE THE CULTIVATION OF THE POPPY IN AFGHANISTAN.

9. THE UN REPORT HAS APPROPRIATELY PROPOSED THAT EMPHASIS BE PLACED ON BADAKSHAN AND NANGRAHAR PROVINCES--THESE ARE THE PARTS OF THE COUNTRY WHERE POPPIES ARE GROWN MOST PROFUSELY. EFFORTS TO CURB POPPY PRODUCTION MUST, OF COURSE, ALSO INCLUDE THE HELMAND VALLEY; WE IDENTIFIED THIS NEED IN OUR MARCH EVALUATION OF THE UN REPORT.

10. WE FULLY SUPPORT THE IG VIEW THAT TOTAL SUPPRESSION OF ILLICIT OPIUM POPPY CULTIVATION SHOULD BE UNDERTAKEN AT THE EARLIEST PRACTICABLE DATE. AID HAS ALREADY TAKEN, ON A "UNILATERAL" BASIS (WITH RGA SUPPORT), AT SOME RISK OF "GETTING AHEAD" OF THE UN,

THE FIRST REQUISITE STEPS--I.E., AN AERIAL SURVEY (PRIOR TO CONCLUSION OF THIS FLOWERING POPPY SEASON) OF MUCH OF THE HELMAND VALLEY AREA. PHOTOGRAPHY IS COMPLETED AND ANALYSIS IS NOW UNDERWAY.

11. RESPONDING TO AMERICAN AND GROWING WORLDWIDE CONCERN OVER NARCOTICS, MISSION HAS BEEN ARGUING US SUPPORT FOR MULTI-DONOR EFFORTS TO PROVIDE THE HELP AFGHANISTAN NEEDS TO ACCOMPLISH EFFECTIVE ENFORCEMENT OF THE AFGHAN LAW PROHIBITING OPIUM PRODUCTION.

12. POPPIES ARE BEING GROWN IN THE OPEN IN AFGHANISTAN BUT FACT FINDING AND PLANNING (LACKING THE ABILITY TO STOP THEIR CULTIVATION) WHILE TRYING TO MOBILIZE A MEANINGFUL EFFORT AT ENFORCEMENT AIMED AT ELIMINATION IS NOT SYNONOMOUS WITH A TOLERATION.

13. THE HELMAND-ARGHANDAB VALLEY AUTHORITY (HAVA) DOES NOT, LACKING A VIABLE, CONCERTED NATIONAL EFFORT, POSSESS A MEANINFUL ABILITY TO ENFORCE A BAN ON POPPY GROWING. CONTROL OVER DISTRIBUTION OF IRRIGATION WATERS, FERTILIZER, IMPROVED SEED, TECHNICAL LIMITED OFFICIAL USE  
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ASSISTANCE, ETC. IS NOT SO INDIVIDUALIZED OR DIVISIBLE IN THIS PRIMITIVE, INTERDEPENDENT ENVIRONMENT AS TO BE SUSCEPTIBLE TO DIRECTED AND SELECTIVE APPLICATION.

14. AID RECOGNIZES A CAPACITY, DESPITE ITS NEW COLLABORATIVE AND NON-DIRECTIVE STYLE, TO INFLUENCE HAVA AUTHORITIES (AND MORE IMPORTANTLY THE CENTRAL GOVERNMENT) WHO ARE DEPENDENT UPON AND DEEPLY (POLITICALLY AS WELL AS ECONOMICALLY) INTERESTED IN FUTURE FLOW OF US FUNDS TO SUPPORT DESPERATELY NEEDED DEVELOPMENT. MISSION HAS MADE CLEAR TO RGA THAT CONTINUATION OF ASSISTANCE IS CRITICALLY DEPENDENT UPON ERADICATION OF POPPY PRODUCTION NOT IN ONE SMALL AREA--BUT THROUGHOUT THE COUNTRY. THEY HAVE ASKED FOR THE HELP NEEDED TO DO THIS. WE ARE URGING A FULL MEASURE OF US COMMITMENT TO THIS IMPORTANT END.

15. RE IG RECOMMENDATIONS: (1) MISSION CONCURS BUT REITERATES A CONCERN FOR ELIMINATION OF POPPY PRODUCTION COUNTRYWIDE RATHER THAN A SIMPLE, ALMOST SYMBOLIC CONCERN OVER THE RELATIVELY SMALL PRODUCTION FROM HAVA; (2) MISSION CONCURS, SUCH ACTION HAS ALREADY BEEN TAKEN; (3) MISSION CONCURS IN NEED TO INCLUDE HELMAND VALLEY IN UN-LED PROGRAM BUT BELIEVES, IN BROADER US AND WORLDWIDE INTEREST, THAT "TOP PRIORITY" SHOULD BE FOCUSED ON MAJOR PRODUCTION AREAS OF AFGHANISTAN SINCE OUR MOST SERIOUS CONCERN IS QUICKEST POSSIBLE LIMITATION OF WORLD NARCOTICS SUPPLY.

16. WRAP-UP AND ADDITIONAL BACKGROUND: A) THE MISSION HAS AND IS TAKING STEPS DIRECTED AGAINST OPIUM PRODUCTION IN THE HELMAND VALLEY. IF NEW PROJECT FOR VALLEY IS PROGRAMMED--BEGINNING IN

JULY 1974--STEPS BY RGA TO ELIMINATE POPPY PRODUCTION IN AREA TO BE PRECONDITION TO NEW PROJECT ACTIVITIES. USAID, SOME MONTHS BACK, ISSUED INSTRUCTIONS PRECLUDING TECHNICAL ASSISTANCE FROM US ADVISORS TO POPPY GROWERS. PLAN REQUIRE BORROWERS, UNDER PROPOSED SMALL FARMER CREDIT PROGRAM, SO SIGN IN LOAN INSTRUMENT, A COVENANT REQUIRING THAT INPUTS WILL NOT BE UTILIZED IN GROWING POPPIES OR OTHER "ILLEGAL CROPS." USG AIDING AND URGING UN AND RGA TO REACH AGREEMENT ON PROPOSED NATIONAL POPPY ERADICATION PROGRAM.

B) USAID STAFF MEMBERS PREPARED REPORT ON POPPY PRODUCTION (POPPIES IN AFGHANISTAN), OWENS AND CLIFTON, PUBLISHED JUNE 1972) BASED ON INTERVIEWS WITH FARMERS IN ALL KNOWN POPPY PRODUCING LIMITED OFFICIAL USE  
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AREAS IN THE COUNTRY EXCEPT BADAQSHAN, WHERE NOT PERMITTED ENTRY. AT THAT TIME OPIUM PRODUCTION IN HELMAND VALLEY APPEARED TO BE DECREASING BECAUSE OF 1) LOW PRICE FOR GUM IN BAZAAR; 2) ENFORCEMENT EFFORTS OF GOVERNMENT OF IRGN; AND 3) FARMERS CONSIDERED OPIUM AN UNPLEASANT CROP TO RAISE.

C) THIS YEAR, HOWEVER, EVIDENCE BEGAN TO MOUNT INDICATING THAT SOMETHING (WHICH WE ARE UNABLE TO FIRMLY ESTABLISH) HAD HAPPENED TO TRIGGER AN INCREASE IN ACREAGE OF OPIUM POPPY. THE NUMBER OF POPPY FIELDS COUNTRY-WIDE APPEARED TO HAVE INCREASED SEVERAL FOLD. MAY 4 OVERFLIGHT OF HELMAND-ARGHANDAB AREA (REPORTED KABUL 4094) ALSO INCLUDED AMONG PASSENGERS, MR. ABDUL GHAFOR, DEPUTY MINAG AND IRRIGATION, MR. ALI AHMAD KHURRAM, DEPUTY MIN PLANNING AND NR. Y.S. XAMIR, LIAISON OFFICER IN THE MINPLAN FOR THE HELMAND-ARGHANDAB VALLEY AUTHORITY. PLANE FLEW FROM KAJAKAI RESERVOIR DOWN SANGUIN VALLEY, OVER MARJA AND NAD-I-ALI PROJECT AREAS AND THEN OVER SHAMALAN AT AN ALTITUDE OF ABOUT 800 FEET ABOVE GROUND LEVEL. POPPY FIELDS PLAINLY WERE VISIBLE AND RATHER EASILY IDENTIFIED BY ALL AIR PASSENGERS AT THIS HEIGHT; CRUDE ESTIMATE (BASIS OVERFLIGHT AND GROUND RECONNAISSANCE) INDICATED THAT UP TO 10-15 PERCENT OF LAND WAS IN POPPY IN SOME PARTS OF THE SANGUIN VALLEY (NORTH OF AND OUTSIDE OF HELMAND-ARGHANDAB VALLEY AUTHORITY PROJECT AREA) WHILE IN US-ASSISTED HAVA PROJECT AREA, POPPY PRODUCTION VARIED FROM NOTHING TO PERHAPS A HIGH OF 1 PERCENT TO 2 PERCENT. PREVIOUS YEAR ESTIMATES WERE ONLY ONE TENTH OF THIS YEAR'S.

D) MISSION OVER PAST MANY MONTHS HAS BEEN AWARE OF GROWING PROBLEM OF OPIUM PRODUCTION IN AFGHANISTAN AND HAS DISCUSSED ITS SERIOUSNESS AT MANY AFGHAN LEVELS, FROM THE KING AND THE PM DOWN THROUGH HAVE LEADERSHIP, TO LOCAL AGRICULTURAL EXTENSION AGENTS AND OPIUM PRODUCING FARMERS.

E) IT IS AN UNFORTUNATE FACT THAT MUCH MODERN AGRICULTURAL TECHNOLOGY MAY BE JUST AS EFFECTIVE WHEN APPLIED TO OPIUM POPPY

AS WHEN APPLIED TO WHEAT OR CORN FOR WHICH ORIGINALLY DEVELOPED.  
IT PROBABLY IS TRUE THAT IS POPPY IS PLANTED IN FIELD WHERE MODERN  
TECHNIQUES WERE USED TO GROW WHEAT IN PREVIOUS YEAR, YIELD OF  
OPIUM WILL BE SOMEWHAT HIGHER BECAUSE OF RESIDUAL FERTILIZER,  
REDUCED STAND OF WEEDS, AND SLIGHTLY IMPROVED LEVEL OF LAND.  
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F) AS FAR AS WE HAVE BEEN ABLE TO DETERMINE, IN THESE CIRCUM-  
STANCES, THE POPPY PRODUCTION PROBLEM CANNOT BE OVERCOME EVEN  
BY RESORT TO (A) A GENERAL WITHHOLDING KNOWLEDGE OF NEW TECH-  
NOLOGY AND (B) WITHHOLDING ACTUAL INPUTS (IN THIS CASE FERTILIZER  
AND WATER). REALISTICALLY, (A) AND (B) CONSTITUTE PANICKY,  
DESPERATE IMPROVABLE STEPS. AN EFFECTIVE ENFORCEMENT  
PROGRAM TO PREVENT PRODUCTION IS NECESSARY AND DIFFICULT BUT WILL  
WORK ONLY TO EXTENT FARMER CAN MAKE LIVING FROM OTHER CROPS.  
AMERICANS IN CALLEY CAN INFLUENCE A NUMBER OF DECISIONS AFFECTING  
DEVELOPMENT ACTIVITIES BUT THEY CANNOT SHUT OFF SUPPLIES FROM  
BAZAAR (SEED AND FERTILIZER) AND THEY CANNOT SHUT OFF WATER.  
EVEN RGA WOULD HAVE DIFFICULTY DENYING WATER EITHER BECAUSE  
TRADITIONAL  
IRRIGATION STRUCTURES ARE BEYOND PRACTICAL RGA CONTROL OR  
BECAUSE CLOSING OFF ONE GUILTY FARMER MAY SHUT OFF THE WATER  
FROM DOZENS OF HIS INNOCENT NEIGHBORS. IT IS EVEN IMPOSSIBLE FOR  
US TO COMPLETELY CLOSE OFF SUPPLY OF NEW TECHNOLOGY TO OFFENDING  
FARMERS SINCE THEY CAN LEARN FROM THEIR NEIGHBORS OR BY SEEING  
NEW WAYS OF DOING THINGS FROM BUS WINDOW.

G) USG DOES NOT "PERMIT" ANYTHING IN SOVEREIGN AFGHANISTAN.  
WE EITHER ASSIST OR REFRAIN FROM ASSISTING. USAID DIRECTOR  
HAS ISSUED ORDERS THAT NO ONE IN MISSION WILL KNOWINGLY WORK WITH  
ANY FARMER CULTIVATING OPIUM POPPIES. WE ALSO EXPECT  
PROPOSED SMALL FARMER CREDIT PROGRAM TO CONTAIN PROVISION THAT  
CREDIT WILL NOT BE GIVEN TO FARMERS WHO EXPECT TO PRODUCE  
OPIUM AND THAT FERTILIZER PURCHASED ON CREDIT IS NOT TO BE  
USED FOR OPIUM PRODUCTION.

H) INDICTMENT OF THE VALLEY AUTHORITIES AND AID BY THE INSPECTORS  
--ON (TRUISTIC, PERVERSE) GROUNDS THAT "AID'S DECISIONS REGARDING  
ASSISTANCE TO FARMER OF THE HELMAND VALLEY HAVE LARGELY  
IGNORED FACT THAT US-FINANCED IMPROVEMENTS MAY ALSO HELP THESE  
SAME FARMERS RAISE BETTER OPIUM POPPY CROPS"--IGNORES FACT THAT  
CURRENT THINKING WITHIN AID, THE UN AND OTHER NATIONS AND  
DONORS IS THAT IN THE LONG RUN, ONLY HOPE FOR GETTING RID  
OF OPIUM, EVEN WITH A STRONG ENFORCEMENT PROGRAM, IS TO TEACH  
FARMERS HOW TO FEED AND CLOTHE FAMILY WITHOUT RESORTING TO  
POPPY PRODUCTION AND BY MAKING NECESSARY INPUTS READILY  
AVAILABLE SO THAT THIS IS POSSIBLE.  
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I) FOR OVER A YEAR, MISSION HAS BEEN DISCUSSING WITH RGA POSSIBLE DEVELOPMENT OF NEW PROJECTS IN HELMAND AND IN AGRICULTURE FOR WHOLE COUNTRY. AS DISCUSSIONS CONTINUE AND IF NEGOTIATIONS COMMENCE ON THE HELMAND VALLEY, BANNING OF POPPY PRODUCTION IN PROJECT AREA IS EXPECTED TO BE MAJOR POINT. FOR SOME PARTS OF COUNTRY, NOT PARTICULARLY HELMAND, DEVELOPMENT OF AFGHAN RESEARCH CAPABILITY IS ESSENTIAL. ASSISTANCE WILL ALSO BE REQUIRED IN ORDER FOR AGRICULTURAL EXTENSION SERVICE TO IMPROVE INFORMATION GATHERING AND DISSEMINATION CAPABILITY SO THAT FARMERS CAN BE TAUGHT SUFFICIENTLY PROFITABLE METHODS OF FARMING TO KEEP THEM FROM TURNING TO POPPY IN DESPERATION.

J) AREA WHERE INSPECTORS FOUND HIGHEST CONCENTRATION OF POPPY (BETWEEN GIRISHK AND KAJAKAI) IS NOT IN HAVA PROJECT ALTHOUGH IT IS IN HELMAND VALLEY. (MUCH OF POPPY PRODUCED ELSEWHERE IN THE VALLEY IS OUTSIDE OF PROJECT AREA AS WATER ON THE FRINGES IS AVAILABLE INTERMITTENTLY BUT NOT REGULARLY ENOUGH TO PRODUCE GOOD CROPS OF WHEAT OR OTHER FOODS.)

K) US ASSISTS HAVA BUT IS NOT INVOLVED IN CIVIL GOVERNING OF AREA. ALTHOUGH PRESIDENT OF HAVA IS ALSO GOVERNOR OF HELMAND PROVINCE, MISSION STAFF IN NO WAY SERVE AS COUNTERPARTS TO THE GOVERNOR. THEY ARE COUNTERPARTS ONLY TO PRESIDENT OF HAVA AND HIS STAFF WHO ARE CHARGED WITH DEVELOPING PROJECT AREA IN AN ENGINEERING AND AGRICULTURAL SENSE. THE MAJOR EFFORT TO MAKE CHANGES IN ENFORCEMENT AND LOCAL ADMINISTRATION MUST BE MADE IN KABUL. THE MISSION IS USING ALL THE LEVERAGE UNDER ITS CONTROL TO ENCOURAGE THESE CHANGES.

L) THE MISSION STILL HOPES THAT THE UN/FAO PROPOSAL (ALREADY ACCEPTED BY RGA) WILL BE ACCEPTED BY THE UN AGENCIES AND OTHER DONORS, AND THAT ACTION ON IT WILL START SHORTLY AFTER THE GENEVA MEETINGS IN JULY.

17. FYI: MISSION IS STRUCK BY SIMILARITY IN DRAMATIC LICENSE OF WEINRAUB AND KRAFT/MARVIN REPORTS WHICH WE CAN ONLY CONCLUDE INDULGE IN OVERSTATEMENT, TANTAMOUNT TO DISTORTION, IN EFFORT TO GAIN ATTENTION. END FYI.

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1: MESSAGE REPRESENTS OVERALL US MISSION  
AFGHANISTAN VIEW.  
DECON 7/6.  
LEWIS

UNQUOTE. RUSH

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## Message Attributes

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